# Fiscal Year 2022 Proposed Budget

#### **Annual Operating Budgets:**

- General Fund
- Utilities Fund

#### 6 – Year Capital Improvements Program:

Fiscal Years 2022 – 2027

Town Council Meeting February 09, 2021



### **Budget Highlights**

- ► COVID-19 Financial Effects
- Recovering Economy
- Multi-Year Financial Plan
- ▶ Triple AAA Bond Rating
  - ◆ Reaffirmed in December 2020
- Cautious Approach
- Maintain Current Tax Rates
- ► Capital Investments & Infrastructure



### Financial Recap - FY 2020

- COVID-related revenue shortfall (March-June 2020) of \$3.4 million
- ► Town immediately implemented strategic expenditure and programmatic reductions:
  - ♦ Froze 15 positions
  - Froze Capital Asset Replacement Program (CARP)
  - Deferred street maintenance
  - Debt service savings
  - ♦ Canceled events/closed facilities
- Realized \$2.1 million in year-end savings



### Financial Recap - FY 2021

- Adopted March 24, 2020
  - Initial forecast was a \$7.2 million revenue shortfall
  - Current shortfall is \$5.22 million
  - Strategic expenditure reductions and freezes are anticipated to offset shortfall
- Multi-year financial plan to address COVID-19 financial implications



### Balancing Fiscal Year 2021

\$5.22M

Other, \$174,722 Parking, \$357,834

Investment Income, \$581,000

Consumer Taxes, \$1,957,706

Parks & Recreation, \$2,151,516 \$5.22M

Maintain PM Pay-GO, \$200,000 CARP, \$260,835

Training/Development, \$241,960

Facility Closures (Jul-Sep)/Special Events, \$303,147

Departmental Reductions, \$240,472

Use of Unassigned Fund Balance, \$1,000,000

Finance LPD Station, \$1,000,000

15 to 18 Frozen Positions, \$1,488,696

Print to Electronic Mailings, \$72,000

CARES Act Staff Redeployment, \$110,668

Bond Refunding, \$140,000

Extended Hiring Process, \$165,000

Revenue Shortfall

Expenditure Reductions

## FY 2022 Budget Overview

	FY 2021 Budget	FY 2022 Proposed
General Fund (Operating)	\$62,520,513	\$65,336,346
Utilities Fund (Operating)	\$23,463,531	\$25,227,357
Capital Improvements Program (CIP) – General Government	\$47,442,700	\$28,645,100
Capital Improvements Program (CIP) – Utilities	<u>\$10,527,400</u>	\$18,371,000
TOTAL	\$143,954,144	\$137,579,803



### Your Town Tax Dollar at Work

Police 27¢

Debt Service / Capital Projects 23¢

Public Works 20¢

Parks & Recreation 6¢







Balch Library 1¢

**Fconomic** 

Development

Planning & Zoning / Plan Review 5¢

Finance, IT, and HR

11¢

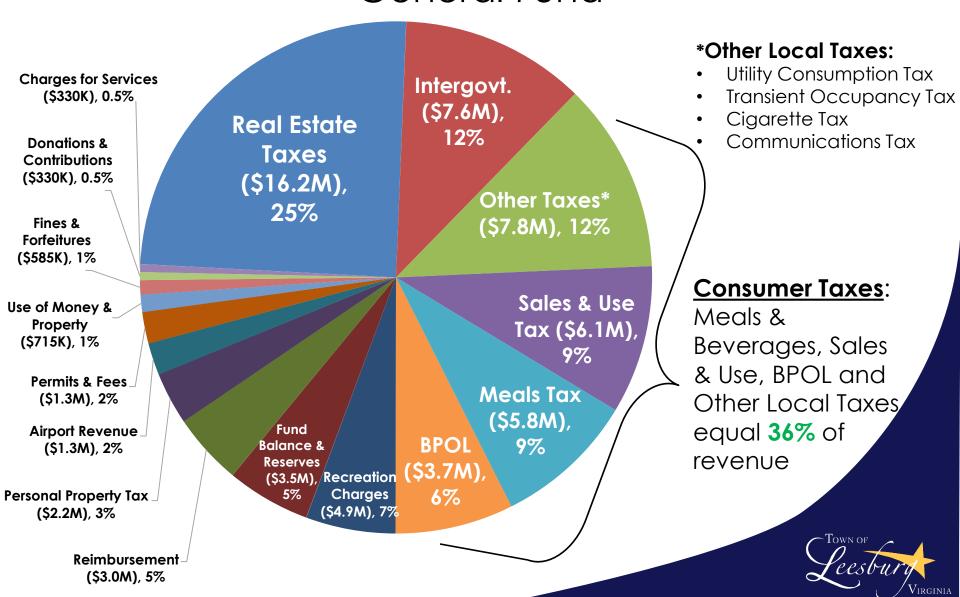
Administration, Legal & Boards

6¢

77¢ of each tax dollar goes to Police, Parks & Recreation, Balch Library, Capital Projects, and Public Works



# Revenue Diversity General Fund



### Notable FY 2022 General Fund Revenue Estimates

Revenue Line	FY 2020 Actuals	FY 2021 rojected	FY 2021 Budget	FY 2022 roposed	ecrease)
Recreation Center Fees	\$ 1,496,979	\$ 1,014,559	\$ 1,900,000	\$ 1,330,000	\$ (570,000)
Outdoor Pool	\$ 226,488	\$ 208,857	\$ 445,000	\$ 311,500	\$ (133,500)
Investment Income	\$ 762,872	\$ 119,000	\$ 700,000	\$ 115,000	\$ (585,000)
Hotel Tax	\$ 558,215	\$ 398,153	\$ 860,000	\$ 814,000	\$ (46,000)
Plan Review Fees	\$ 1,032,586	\$ 705,000	\$ 705,000	\$ 650,000	\$ (55,000)
Real Estate Tax	\$ 14,573,692	\$ 15,504,405	\$ 15,375,000	\$ 16,179,500	\$ 804,500
Sales & Use Tax	\$ 6,088,771	\$ 6,106,302	\$ 5,768,345	\$ 6,110,000	\$ 341,655
State Highway Funding	\$ 3,810,643	\$ 3,825,910	\$ 3,825,910	\$ 3,900,932	\$ 75,022
New Tennis Structure	\$ -	\$ -	\$ -	\$ 500,000	\$ 500,000

# General Fund Base Budget Adjustments

### Increased Operating Costs

- ◆ Annual Debt Service \$770k
- Computer Replacements \$100k
- Recycling Contract \$31k
- Increased Cost of Existing Personnel \$1.3M
  - Increase in workers comp and unemployment insurance \$321k
  - Pay-for-Performance merit increases \$550k



# Fiscal Year 2022 Proposed Enhancements

Downtown Outdoor Dining (\$177,086)

► Office Space for Mayor and Town Council (\$60,000)



# Fiscal Year 2022 Proposed Enhancements

Emergency and Inclement
 Weather/Snow Response (\$300,000)

\*\*Snow OT was not budgeted until FY 2018

\*\*\*Approximately \$650K to date.

Fiscal Year	Budget	Actual	Gap
FY 2016*	\$ 125,000	\$ 770,915	\$(645,915)
FY 2017	\$ 125,000	\$ 118,427	\$ 6,573
FY 2018**	\$ 297,500	\$ 95,863	\$ 201,637
FY 2019	\$ 311,500	\$ 615,394	\$(303,894)
FY 2020	\$ 298,900	\$ 105,863	\$ 193,037
FY 2021***	\$ 304,750	\$ 650,000	\$(345,250)
*Winter Storm Jonas			

### FY 2022 Budget Growth

\$2.85M

Current 18.4¢ Tax Rate

\$2.85M

Council Office Space, \$60,000

Downtown Outdoor Dining, \$177,000

Emergency Weather Response,
\$300,000

New Tennis Air Structure Operating, \$260,000

> Debt Service, \$770,000

Existing Personnel Cost Increase, \$1,280,000 Increased Use of Unassigned Fund Balance, \$347,000

New Tennis Air Structure Revenue, \$500,000

FY 2021 Debt Restructuring Savings, \$1,000,000

> Debt Service Reserve, \$1,000,000

**Expenditures** 

Revenues

Many smaller offsetting increases and decrease for both Expenditures and Revenues

### Proposed Real Estate Tax Rate

- No increase recommended
- Maintain rate of 18.4¢ per \$100 of assessed value
- Overall equalized rate is 17.8¢
- Each penny is valued at \$881,000 for FY 2022
- If equalized rate is used, must decrease:
  - FY 2022 budget by approximately \$530,000
     and
  - FY 2021 by **\$262,000**



# Average Residential Tax Bill Change from 2020 to 2021

	Tax Yea	2020	Tax Yea	r <b>2021</b>	Variance		
Housing Type	Average Assessment	Average Tax Bill	Average Assessment	Average Tax Bill	Annual	Monthly	
Single Family Detached	\$532,361	\$980	\$580,698	\$1,066	\$86	\$7.16	
Townhome	\$376,322	\$692	\$405,053	\$747	\$55	\$4.58	
Condo	\$217,275	\$400	\$225,427	\$448	\$48	\$4.00	
All Residential ( <u>same</u> units as last year)	\$416,186	\$766	\$449,915	\$828	\$62	\$5.17	

### Tax Rate and Bill Comparisons

	2020 Town Tax Rate (Current)	2021 Town Tax Rate (Proposed)	
Leesburg	\$0.184	\$0.184	
Purcellville	\$0.250	TBD	
Vienna	\$0.225	TBD	
Herndon	\$0.265	TBD	

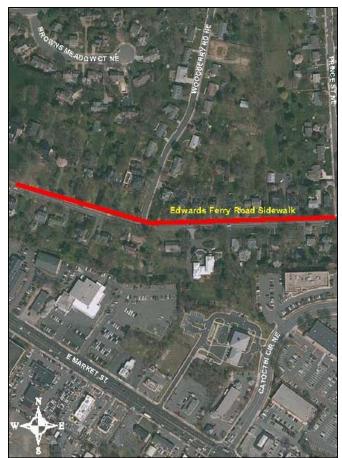
#### Historically Competitive: Average Residential 2020 Town Tax Bill



# Proposed FY 2022-2027 Capital Improvements Program

- Total for all six years is \$209,240,600 for 69 projects
  - Includes 13 new projects
    - 8 General Government and 5 Utilities
- Fiscal Year 2022 funding totals \$47,016,100 for 33 projects
- ► Utilities Fund projects account for **39%** of Fiscal Year 2022 funding





Edwards Ferry Road NE Sidewalk Improvements Construction Start: Winter 2021/2022

Total Cost: \$1,384,200



Morven Park Road Sidewalk Construction Start: Spring 2022

Total Cost: \$3,614,200





**Police Station Expansion** 

**Construction Start: Winter 2021/2022** 

Total Cost: \$20,594,400





**Veterans Park at Balls Bluff Construction Start: Spring 2022** 

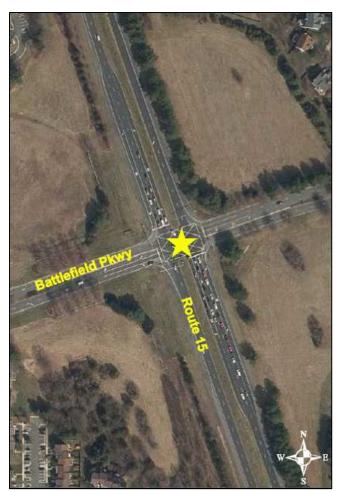
Total Cost: \$4,200,000



Ida Lee Tennis Center – Air Structure Construction Start: Summer 2021

Total Cost: \$1,134,000







East Market Street Improvements (Plaza Street NE to Fort Evans NE)
Construction Start: Study only – construction not a part of this
project

Total Cost: \$123,500

Battlefield Parkway/Route 15 Bypass Interchange Construction Start: TBD – Construction dependent on outcome of study.

Total Cost: \$59,355,000





**Evergreen Mill Road Widening Construction Start: Summer 2024** 

Total Cost: \$22,015,000



Airport North Hangars
Construction Start: Fall 2021
Total Cost: \$5,354,000





**Town Shop Expansion and Refurbishment** 

**Construction Start: Spring 2025** 

Total Cost: \$11,045,000



### CIP: Project Management/Overhead

### Comprised of 3 components:

- Direct project management on projects by Capital Projects Division staff
- 2. All other time by **Capital Projects Division** staff not associated directly with projects (studies, training, vacation/sick, etc.)
- Overhead time of other Town staff supporting the Capital Improvements Program (purchasing, budget, management, etc.)



### CIP: Project Management/Overhead

#### ► Current Practice:

- Goal Fully cash fund all direct and indirect costs management/overhead - \$2.42 Million
- Remaining gap \$820,100
- 4 years to close at \$200K per year at current pace
- Proposed Practice Starting FY 2022:
  - ◆ Goal: Cash fund all indirect costs \$1.46 Million
  - Goal: Capitalize direct costs only \$955,100
  - ♦ FY 2022 savings \$335K
  - Funds snow/emergency and potential office need



### **Utilities Fund Overview**











### Utilities Fund Overview

- Total Proposed Fiscal Year 2022 Budget -\$43.6M
  - Operations: \$25.2M
  - Capital Asset Replacement (3R): \$2.1M
  - Capital Projects: \$16.3M
- Major Capital Projects
  - Sanitary Sewer Upgrades \$3.5M (DEQ Requirements)
  - Enhanced Multi-Barrier Treatment Technology \$2.6M (VDH Requirements)
  - Replacing aging infrastructure \$2.3M



### **Utilities Fund Overview**

- Continued Implementation of 5 Year Rate Plan
  - Third Year
  - ♦ 4.5% Rate Increase
  - Four staff positions
- Continued working with COVID-19 impacted customers
- Decision Points
  - Availability Fees
  - Plant Expansions Water Supply and Emergency Interconnection with Loudoun Water
  - Revenue Sharing / Data Center



### **Budget Summary**

- Triple AAA Rated & Financially Sound Community
- Recommend maintaining 18.4¢ tax rate
- Recommend maintaining current property tax rates
- ▶ Utilize Revenue Stabilization Reserve
- Multi-year financial plan
- Cautious approach
- ► Stabilize Budget Short Term
- ► Focus on Long Term



### Proposed Budget Schedule

Tuesday, Feb. 9	<ul> <li>Town Manager FY 2022 Budget Presentation</li> <li>Adoption of Tax Year 2021 Personal Property Tax Rates</li> </ul>
Monday, Feb. 22	Budget Work Session (1 of 4): Topic TBD
Saturday, Feb. 27	Special Budget Work Session (2 of 4): Topic TBD
Monday, Mar. 8	Budget Work Session (3 of 4): Topic TBD
Tuesday, Mar. 9	Public Hearing- Fiscal Year 2022 Budget
Monday, Mar. 22	Budget Work Session (4 of 4): Topic TBD
	Public Hearing/Adoption- Setting Tax Year 2021 Real

Adoption of Fiscal Year 2022 Budget

Estate Tax Rates and Other Proposed Fee Changes

Tuesday, Mar. 23



### Community Outreach & Feedback

- Proposed budget document will be available as a PDF on the Town website this evening at: www.leesburgva.gov/budget
- Proposed budget information is available on OpenGov on the Town website
- "Ask A Budget Question" form is active on the Town website
  - There is also a function on OpenGov that allows users to submit questions via Facebook



#### **End of Presentation**

