Zoning Ordinance Update: Early Look at Progress on Articles V - IX Leesburg, VA

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Agenda

- Project Overview
- Quick Refresher on Articles I IV
- Introduction to Articles V IX
 - Article V: Review and Decision-Making Bodies
 - Article VI: Review and Approval Procedures
 - Article VII: Nonconformities
 - Article VIII: Enforcement, Violations, and Penalties
 - Article IX: Word Usage
- Next Steps
- Recap and Discussion





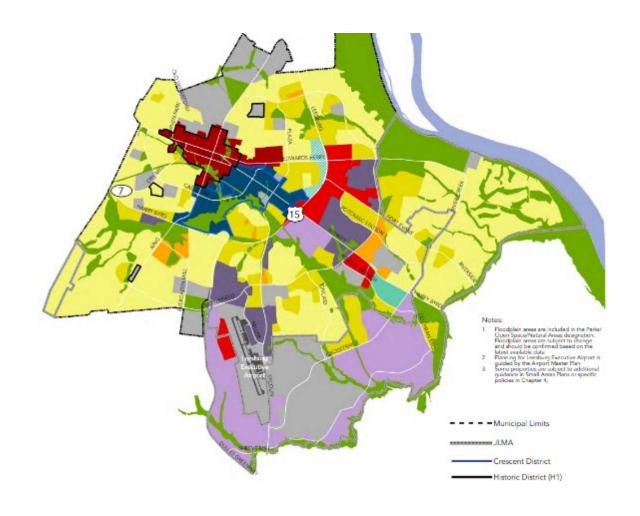






Project Goals

- Implement relevant policies of the Legacy Leesburg Town
 Plan.
- Revise the Crescent Design District (Getting Started).
- Incorporate a Staff "punch list" of changes.
- Engage the public throughout the project.

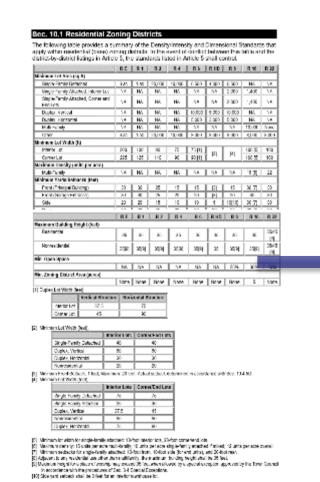


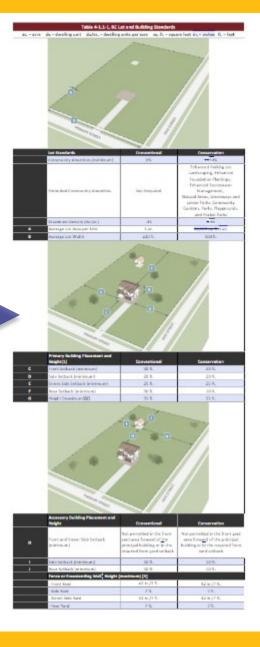




Project Goals

- Perform a Code Audit with an eye toward internal consistency, zoning best practices, changes to parking regulation, and legal soundness.
- Improve the structure and format, including graphics, of the Zoning Ordinance.









enCodePlus Site: Front End/Public Facing

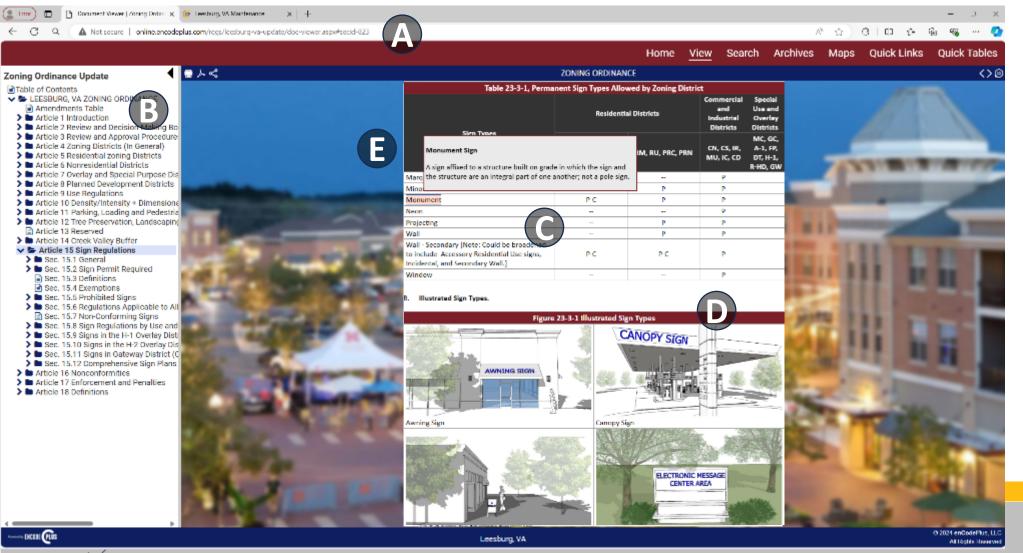


- "Native" to the internet
- Tabs to be populated once draft is publicly available





New User-Friendly Features



A – "Native" to the internet

B – Table of Contents always visible

C – Tables consolidate information

D – Graphics clarify meaning and intent

E – Pop-up definitions







KEY COMPONENTS OF ZONING DISTRICTS

- Establishes zoning districts Provides dimensional covering the entire town
 - Residential Districts
 - Commercial Districts
 - Mixed-Use Districts
 - Downtown District
 - Industrial and Research Districts
 - Special Purpose Districts
 - Overlay Districts
 - Planned Development Districts

standards for each zoning district addressing

- Setbacks
- Density
- Lot Width
- Building Height
- Fences
- Open and Community **Amenity Space**
- Includes tables and graphics for each zoning district





	Lot Standards	Comunicational	Conservation	
	Community Amenities (minimum)	Conventional 10%	30%	
	Permitted Community <u>Amenities</u> [1]	Enhanced Parking Enhanced Found Enhanced S Manageme Areas, Greenw Parks, Common Parks, Playgrounds Greens, Recreati Sites, Community	g Lot Landscaping, dation Plantings, Stormwater ent, Natural vays and Linear unity Gardens, s, and Pocket Parks, ion Areas, School y Centers or Other Facilities	
	Maximum Density (du/ac) -Within 600' of a community amenity -Outside of 600' of a community amenity	5.0 3.8	7.8 6.2	
А	Average Lot Area per Unit -Single-Family Detached -Single-Family Attached / Townhouse -Duplex, Vertical -Duplex, Horizontal	6,500 sq. ft. 3,250 sq. ft. 5,000 sq. ft. 10,000 sq. ft.	5,500 sq. ft. 2,750 sq. ft. 4,000 sq. ft. 8,000 sq. ft.	
В	Average Lot Width -Single-Family Detached -Single-Family Attached / Townhouse -Duplex, Vertical -Duplex, Horizontal	65 ft. 35 ft. 40 ft. 75 ft.	55 ft. 27.5 ft. 40 ft. 75 ft.	





KEY COMPONENTS OF LAND USES

- Establishes what land uses
 Provides associated are permitted in each zoning district
- Distinguishes between a range of uses:
 - Permitted
 - Limited
 - Minor Special Exception
 - Special Exception
 - Prohibited
- Introduces "Use Categories" that group uses with similar characteristics and impacts in order for consistency and brevity of Use Table

- standards for Limited and Special Exception Uses
- Also includes standards for:
 - Accessory uses and structures
 - Temporary uses and structures
 - Telecommunication facilities
- New uses or those not included in the Use Table.

					Table	11-	2-1, Use T	able										
Key: P = Peri	mitted by Right L					r Spe	cial Except	ion	5	= Speci	al							
	Exception = Prohibited Current Districts (Remove Upon Adoption)																	
														_		Spe	cial	
Use Category	Specific Uses	RE R1	R2 R4	R6	RHD	R8	R16 R22	01	B1	B2 B3	B4	11	Ne	w	CD		ose	Use-
OSC Category	эрсинс озсэ						Proposed	Nev	w Di	stricts		_			_			Specific Standards
			RS	RM	RHD	RM	RU	CN	DT	CS	RU	IR	MU	IC	CD	MC	GC [4]	
AGRICULTURAL USE	S																	
	Natural Spring Water Extraction and Bottling Plant																	Sec. 12.3.A.1
Agricultural	Community Garden		Р	Р	Р	Р	Р	Р	Р		P		Р	Р	Р			
	All Agricultural Uses Not Listed Above											Р						
RESIDENTIAL USES																		
	Multifamily Dwelling			Р		Р	Р		L		L		Р	М	Р			Sec. 12.2.A.1
Household Living	Single-Family Detached Dwelling		Р	Р	Р	Р												
	Single-Family Attached Dwelling			P	М	Р	Р				P		Р	М	Р			Sec. 12.2.A.1
	Live-Work Units			М		М	L				L		L	L	L			
	Manufactured Home			L		L									 [1]			
Group Living	Continuing Care Facility			s		s	s	S		L	S		L	L	L	L		Sec. 13-2.B.2
Group Living	Group Home		Р	Р	Р	Р												
	Congregate Housing Facility												М		М			





KEY COMPONENTS OF DEVELOPMENT STANDARDS

Includes requirements in addition to the dimensional standards and permitted land uses

Building Design

Includes building material options and specifications, design requirements (orientation, entrance features, rooflines, etc) for different use types and in different districts (Topic still under discussion with Town staff)













Parking

Includes vehicle and bicycle parking requirements, shared parking factors, design of parking spaces and lots, vehicle stacking requirements, and pedestrian access.







	466-556	200-000	1000-000
Nad	194	964	
more building	100	986	2010/00/00
Participation and	794	794	48
recreased	180	Mile	90
Stock Charge	180	9675	440 (61 (46)
969.00	200	161	384
migra.	page.	75%	1969
fordered	200	1971	200
STATE STATE OF	600	165	18/4
Office Street, all	198	306	No.
546	. 586	- 10	- 10

Landscaping

Includes requirements for bufferyards between adjacent properties with different uses, parking lot landscaping, and options to increase sustainability



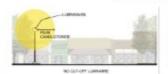






Lighting

Includes requirements for lighting including cutoff fixtures to prevent light spill and glare, height of different lighting types, and lighting standards for specific uses





DUT-OFF FIXTURE LESS THAN HIS DESK

Signs

Includes permitted sign types by district, along with illustrations and standards for each sign type

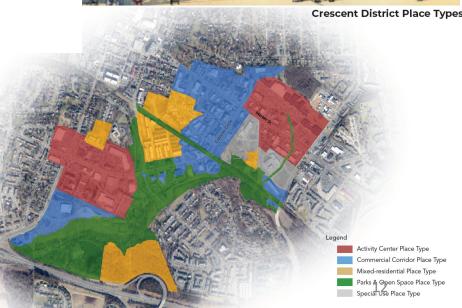






- Old and Historic District
 - Procedures and standards are work in progress with subconsultants
 - Significant input from Town staff on what is working and what needs improving
- Crescent District
 - Draft Crescent Plan will be implemented by Zoning Ordinance
 - Form-based code envisioned for Activity Areas





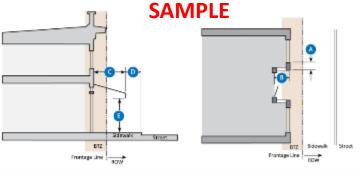


- What the Crescent District regulations may look like
 - Frontage Types

			Districts		
Frontage Type	Downto	wn Arts			
	DTA-MS	DTA-Flex	SJ-MS	SJ-Flex	SJ-3
Shopfront	R	•	R	•	
Gallery	•	•	•	•	
Dooryard/Terrace	C	•	C	•	•
Stoop		•		+	+
Forecourt		•	С	•	+
Porch		+		+	+
TABLE NOTES: 8 - required • = permitted = prohibited C = a Terrace frontage may b floodplain; a Forecourt may requirements			at prevent at-grade groun		

Table 2.24-2-2, Shopfront Frontage Standards

Description: In the Shopfront frontage, the front facade of the building is at or near the frontage line with large windows and an at-grade entrance along the public sidewalk. The Shopfront frontage may include a canopy or awnings that project over the sidewalk along the frontage. They may be continuous or in alignment with the entrance and shopfront windows. A canopy is a structural cantilevered shed roof, and an awning is canvas or similar material and is often retractable. A Shopfront may be used in conjunction with other frontage types.



	Dimensional Standards							
A	Distance between glazing	2 ft. max.						
	Transparency: Ground Floor, measured from 2 ft to 10	Min: 70%						
	ft; should allow a view of at least 5 ft. of interior space	Max: 90%						
	Transparency: Upper Floors, measured per floor	Min: 30%						
	тапарагенту: гурне типах, пиначично рес поле	Max: 70%						
В	Recessed Entries (permitted)	5 ft. max. depth						
c	Carcopy or Awning (permitted)	4 ft, min, depth						
D	Awning Maximum Projection	To street tree lawn or 2 ft. from back of curb						
E	Awning Height, Clear	8 ft. min.						

Shopfront Examples

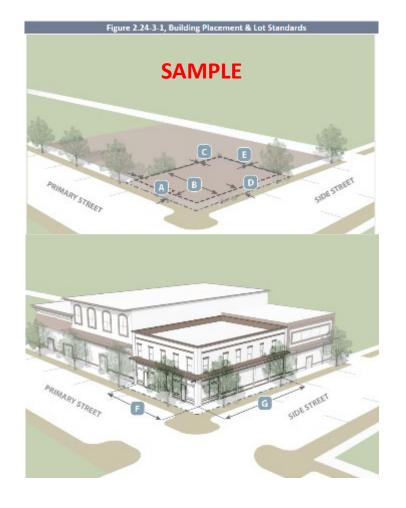








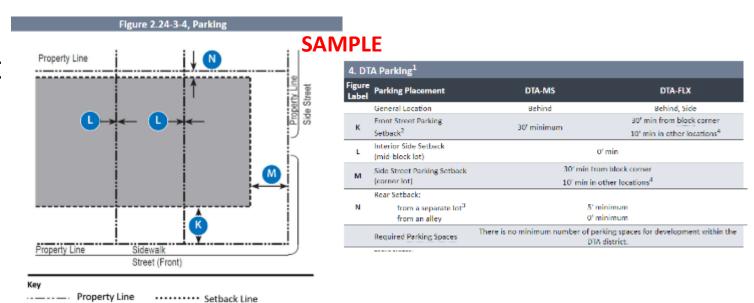
- What the Crescent District regulations may look like
 - Frontage Types
 - Building Placement







- What the Crescent District regulations may look like
 - Frontage Types
 - Building Placement
 - Parking Location







Parking Area

SAMPLE (Not Leesburg)

- What the Crescent District regulations may look like
 - Frontage Types
 - Building Placement
 - Parking Location
 - Land Use

Table 2.31-1, Land Use Table

CV = Conventional Development Type | CS = Cluster Development Type | IF = Infill Development Type | MS = Main Street | FLX = Flex

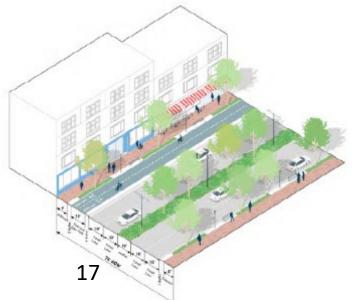
Key: P = Permitted Use | S = Special Use | L = Limited Use | -- = Prohibited

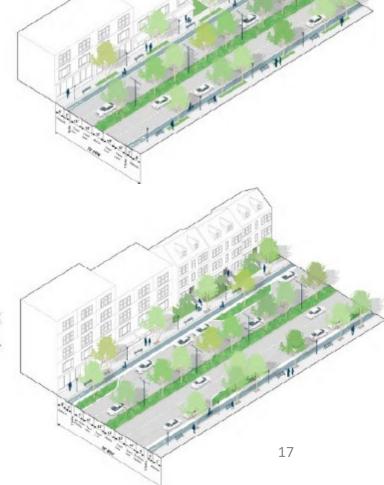
					Zoning Districts																
Use	Use		Residential				Mixed-Use									Non-l	Resid				
Category	Specific Uses	ER	5	SR	MR	U	R			DTA		SJ		1							Use Standards
category		cv	cv	cs	CV & IF	cv	IF	AR	MUN	MS	FLX	MS	FLX ⁵	3J-	NC	GC	FC	LI	HI	OR	
AGRICULTURE AN	ND ANIMAL USE SERV	ICES												4							
	Agricultural Sales and Service													-		Р					
	Community Garden	Р	Р	Р	Р	Р	Р	Р	Р		Р		Р	Р	Р	Р		Р	Р	Р	
	Kennel															L		Р			2.33-2
Agriculture and	Greenhouse or Nursery	L	L	L										-		Р	Р	Р			2.33-2
Alliniai Oses	Veterinary Clinic or Veterinary Hospital								L		L		L	L		L	L	Р			2.33-2
	All Agricultural and Animal Uses Not Listed Above	L	L		L				L					-		L		L	L	L	2.33-2
RESIDENTIAL USI	ES																				
	Cottage Court Community							L	L					-							2.33-3 2.26
	Dwelling, Single- Unit Detached	Р	Р	Р	Р	Р	P		Р												
	Dwelling, Single- Unit Attached		L	L	Р	Р	Р		Р		Р		Р								2.33-3
	Dwelling, Townhouse				Р	Р	Р		Р		Р		Р								





- What the Crescent District regulations may look like
 - Frontage Types
 - Building Placement
 - Parking Location
 - Land Use
 - Street Types







- What the Crescent District regulations may look like
 - Frontage Types
 - Building Placement
 - Parking Location
 - Land Use
 - Street Types
 - Place Types
 - Activity Center
 - Commercial Corridor
 - Mixed Residential











Article V: Development Review Bodies

High Points and Key Changes

- Relocated to back of Ordinance
- Remove "legalese" and update statutory references
- Clarification of BZA membership
 - Reappointment and Succession
 - No other public office except for Planning Commission
- Posters list review and decision making authority of various review bodies

- Zoning Administrator
- Land Development
 Official
- Floodplain
 Administrator

- Town Council
- Planning Commission
- Board of Architectural Review
- Board of Zoning Appeals

ADMINISTRATIVE OFFICIALS



ELECTED AND APPOINTED







Highlights and Key Changes

- Relocated to the back of the Ordinance
- Incorporation of Common Review steps arranged in the general order that they occur
 - Pre-Application Conference
 - Neighborhood Meeting
 - Application Submittal and Completeness
 - Application Review and Distribution
 - Common Decision Criteria
 - Public Notice
 - Public Meetings and Hearings
 - Decision and Post-Decision Provisions
 - Appeals
 - Inactive, Withdrawn, and Expired Applications
- Clarification on waiting period for resubmittals

Improving Citizen Engagement

Strategy 3.1.5 of Legacy
Leesburg: Create Additional
Opportunities for Public Input



- Explore whether neighborhood meetings can be required by State law
- Potential applicant has to notify: the ZA, recipients of notice for the formal application, and organized neighborhood associations





Article VI: Review and Approval Procedures - Common Review Procedures Common Review Procedures

Highlights and Key Changes

- Relocated to the back of the Ordinance
- Incorporation of Common Review Procedures, arranged in the general order that they occur
 - Pre-Application Conference
 - Neighborhood Meeting
 - Application Submittal and Completeness
 - Application Review and Distribution
 - Common Decision Criteria
 - Public Notice
 - Public Meetings and Hearings
 - Decision and Post-Decision Provisions
 - Appeals
 - Inactive, Withdrawn, and Expired Applications
- Clarification on waiting period for resubmittals

Table 27-6-1, Decision Criteria Applicability					
	es				
Decision Criteria	Administrative Applications	Legislative Applications	Quasi- Judicial Applications		
The request complies with the applicable standards of this Ordinance, the Design and Construction Standards Manual, and any applicable county, state, or federal requirements.	•	•	•		
The request conforms to any prior approval for the development, such as a Zoning Map Amendment, Special Exception, or Variance.	•		•		
The request is consistent with the Town Plan, including the Preservation & Change Map, applicable master or small area plans (such as the Crescent District Master Plan, Eastern Gateway District Small Area Plan, and Airport Master Plan), applicable utility plans, the current Transportation Improvement Plan, and capital improvements plans. If the application addresses a topic that is not contained or not fully developed in these documents, it shall not impair their implementation. Inconsistency with the Town Plan may be one reason for denial of an application.	Commission Permits only	•			
The request promotes the purposes of this <u>Ordinance UDC</u> as established in Sec. 1-2 (<i>Purposes</i>) and in other applicable purpose statements in this Ordinance.		•	•		
Adequate facilities, including public or private utilities, solid waste service, roads, drainage, and other improvements are present or are planned to be provided.		•	•		
The request demonstrates compatibility with surrounding conforming and permitted land uses and structures and with the general character of the area.		•	•		

Reduces repetition • Removes similar but conflicting language for each procedure • Consolidates frequently used criteria in 1 location





Highlights and Key Changes

- Relocated to the back of the Ordinance
- Incorporation of Common Review Procedures, arranged in the general order that they occur
 - Pre-Application Conference
 - Neighborhood Meeting
 - Application Submittal and Completeness
 - Application Review and Distribution
 - Common Decision Criteria
 - Public Notice
 - Public Meetings and Hearings
 - Decision and Post-Decision Provisions
 - Appeals
 - Inactive, Withdrawn, and Expired Applications
- Clarification on waiting period for resubmittals



Appeals

- Consolidates references in 11 Sections from existing Zoning Ordinance
- This type of consolidation applies to many of the other Common Review Procedures
- New references to Code of Virginia





Highlights and Key Changes

- Clarification on existing Development Review Summary Table
- Shows who makes recommendations and decisions, what kind of notice is required, and if a hearing is required.

Table	27-1-2, <i>De</i>	velopmen	t Review	Summary	Table		
	Section /	Revi	ew and D	ecision-N	laking Au	thority	Notices (<u>W</u> ritten,
Procedure	Division	Staff	PC	BZA	BAR	Council	<u>P</u> lacard, <u>N</u> ewspaper
Legislative Decisions							
Town Plan Amendment	Sec. 29-1	R	<r></r>	_	_	<d></d>	W, P, N
Zoning Ordinance Text Amendments	Sec. 29-2	R	<r></r>	_	_	<d></d>	N
Zoning Map Amendments	Sec. 29-3	R	<r></r>	_	_	<d></d>	W, P, N
Planned Development Districts	Sec. 29-4	R	<r></r>	_	_	<d></d>	W, P, N
BAR Certificate of Appropriateness	Sec. 29-5	R	_	_	<d></d>	Α	W, P
Historic District Demolition Permit	Sec. 29-6	R	_	_	<d></d>	Α	W, P
Special Exceptions	Sec. 29-7	R	<r></r>	_	_	<d></d>	W, P, N
Minor Special Exceptions	Sec. 29-7	R	_	_	_	<d></d>	W, P, N
Quasi-Judicial Decisions							
Variance	Sec. 30-1	R	_	<d></d>	_	_	W, P, N
Variance, Floodplain	Sec. 30-2	R	_	<d></d>	_	_	W, P, N
Interim Waiver	Sec. 30-3	R	_	_	_	<d></d>	W, P, N
Appeal of Administrative Decision	Sec. 30-4	_	_	<d></d>	_	_	W, P, N
Appeal of Proffer Interpretations	Sec. 30-5	D	_	_	_	<a>	N

PC = Planning Commission; BZA = Board of Zoning Appeals; BAR = Board of Architectural Review; Council = Town Council

R = Review Body (Responsible for review and recommendation)

D = Decision-Making Body (Responsible for final decision to approve or deny)

A = Authority to hear and decide appeals of decision-making body's action

<> = Public hearing required

M = written notice; P = placard notice; N = newspaper notice; * = notice only on appeal to BZA





- Create structural rigor be establishing procedural common elements
- Each individual development review application follows the pattern in the table.

	Table 27-1-1, Procedural Elements
Element	Description
Applicability	The type of development or situation that is subject to the process.
Initiation	This is how the applicant begins the process by submitting all information required for a complete application (including required fee payments).
Completeness	This is how the Town determines that the application has sufficient information to be processed.
Staff Review	Review of the application by appropriate staff and preparation of a staff report for legislative processes.
Notice	This describes the type of notice, and how it is provided.
Public Hearing	Where applicable, public hearings are held on applications.
Decision	Action by staff for an administrative process or action by public body for a legislative process to approve, approve with conditions, or deny the application.
Approval Criteria	These are any specific standards that apply to the application. All applications are subject to this Ordinance, zoning district regulations, and any conditions of a currently effective preceding permit or action (such as a rezoning or subdivision plat) for that property.
Waiting Period	If an application is denied, some processes have a waiting period before that type of application can be re-filed for the property.
Appeals	A procedure by which an aggrieved person may challenge the approval or denial of an application, or a notice of violation, or any other decision,
Scope	Actions authorized by the permit and the time period for exercising rights under the order or permit.





Article VI: Review and Approval Procedures -**Administrative Decisions**

Highlights and Key Changes

- Create Limited Use Review, tied to Use Table, with Administrative review and approval of certain land uses. For example, short term rentals.
- Elaboration / clarification in terms of approval criteria, waiting periods to appeal, public notice / hearings.
- Each application has similar structure to one another

- Zoning Permit
- Limited Use Review
- Affordable Dwelling Unit
 Site Plan Development
- •COA (Admin)
- Floodplain Dev Permit
- Demo Permit
- Occupancy Permit
- Written Interpretation

- Minor Modification
- Wall Check
- •Sign Permit
- Temporary Sign permit
- •Comprehensive Sign Plan
- Commission Permit
- •Temporary Use Permit

Division 28, Administrative Decisions – **Applications that Town staff makes** decisions on. Minimal discretion is involved (unlike Legislative or Quasi-Judicial).





Article VI: Review and Approval Procedures - Legislative Decisions

Highlights and Key Changes

- Clarifications of:
 - The purposes of the procedures.
 - The "scope" of approval (for example, approval of a rezoning does not automatically allow development).
 - Reworking of BAR-approved Certificate of Appropriateness (In progress)
 - Merging of Historic District Demo Permit with BAR-approved Certificate of Appropriateness (in progress)

- •Town Plan Amendment
- •ZO Text Amendment
- •Zoning Map Amendment
- Planned Development

- •COA (BAR)
- Historic DistrictDemolition (BAR)
- Special Exception

Division 29, Legislative Decisions – Applications that Town Council or BAR makes decisions on. Discretion is involved with latitude to make decisions based on a variety of factors (unlike Administrative).





Article VI: Review and Approval Procedures - Judicial Decisions

Highlights

- Variances provide relief from strict adherence to standards of the Zoning Ordinance under limited circumstances.
- Provides route for persons aggrieved by a decision of Staff, even if they were not the applicant.

- Variance
- Floodplain Variance
- Interim Waiver

- Appeal of Admin Decision
- Appeal of Proffer Interp

Division 30, Quasi-Judicial Decisions – Applications that generally require final decisions of the BZA that establish the way design or development will occur on specific sites in manners that either vary from the standards of the Zoning Ordinance or that are contested by an aggrieved party.





Article VII: Nonconformities

- Addition of Nonconforming Site Elements (such as landscaping, lighting, or parking) along with uses, structures, lots of record, and signs.
- Conversion of "minor nonconforming use" to a conforming use through a Special Exception. May assist with financing or insuring and therefore encourage re-investment in a property.
- Zoning Administrator may determine a minor nonconforming use based on: lack of nuisances, no material history of complaints about the use, maintained in good condition, and other criteria.







Article VIII: Enforcement, Violations, and Penalties

- Judicial and Non-Judicial Remedies: Court versus tools such as stop work orders or withholding permits
- Language clarification
- Clarify when a judicial remedy can be sought (Town Council; Town Manager; Zoning Administrator; Citizen)

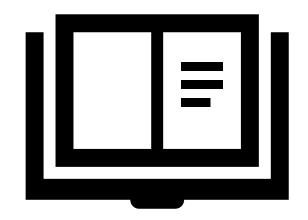






Article IX: Word Usage

- Rules of Construction How days are calculated, rounding, shall versus must, delegation of authority.
- Review of definitions for duplications and inconsistencies.
- Added new definitions for: Bar, tavern, or night club, Business park, Legacy district, Mixed use center, and others.













Schedule













Questions from Agenda

- 1. Process. Are there any elements of the legislative or administrative processes that need refinement?
 - 1. Administrative decisions include Zoning Permit, Demolition Permit, Floodplain Development Permit, Occupancy Permit, Minor Modification, Site Plan, Sign Permit, Comprehensive Sign Plan, Commission Permit, and Temporary Use Permit.
 - Legislative decisions include Town Plan Amendment, Zoning Ordinance Amendment, Rezoning, and Special Exception.
- **2. Enforcement, Violations, and Penalties.** Does the Planning Commission have any input on the Town's adopted procedures for correcting Zoning violations?
- **3. Word Usage.** Are there any existing "rules of construction" that need attention? Are there any existing land use definitions that need to be updated or are there key terms that need to be added to the Definitions section of the Zoning Ordinance?
- **4. Other.** Are there improvements needed elsewhere in the existing Zoning Ordinance? What feedback does the Planning Commission have on proposed concepts in the Consultant presentation?





Zoning Ordinance Update: Early Look at Progress on Articles V - IX Leesburg, VA

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